Fiscal Year 2019 Tax Classification Hearing

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November 13, 2018

Fiscal Year 2019

Tax Classification Hearing

This is the process we will discuss this evening:

- The Selectmen will be asked to **vote on Classification**, which is splitting the tax rate.
- We will also provide information about the residential and commercial exemptions.

We will advise you of the Excess Levy Capacity

And we will present additional information including: Property Assessment Review New Growth Projected Taxes and Potential Impact of a Split Rate

Fiscal Year 2019

Tax Classification Hearing

First, I would like to go over some **<u>Commonly Used Terms</u>**:

NEW GROWTH: Additions to the tax base from new construction and property improvements.

LEVY: Revenue raised through property taxes

LEVY LIMIT : Maximum dollar amount a Town can raise in a fiscal year. (Prior years Levy + 2 ¹/₂% + New Growth + Debt Exclusion)

EXCESS LEVY CAPACITY: Difference between the levy and the levy limit

DEBT EXCLUSION: A temporary increase to the levy to pay for capital projects as voted

CIP: Class that includes Commercial, Industrial, & Personal Property

MRF: Minimum Residential Factor. This factor represents the minimum percentage of the levy the Residential class must pay.

Fiscal Year 2019

Tax Classification Hearing

- The purpose of the classification hearing is to determine the percentage share of the tax levy that each class of property will pay.
- The minimum residential factor is determined by the make up of the tax base. This factor allows the Board of Selectmen to shift the burden towards Commercial & Industrial taxpayers to a maximum of 150%.

The Board of Selectman vote that shift.

- The adopted percentage is then used to determine the tax levy paid by each class of property and calculate the resulting tax rates.
- Shifting taxes onto the CIP class does not increase the amount of revenue collected.

Residential Factor

The minimum residential factor is 87.2882%.

This is the factor that would allow a split tax rate toward the CIP class up to 150%.

A residential factor of 1.00 will maintain a single tax rate. A residential factor below 1.00 will result in a split tax rate.

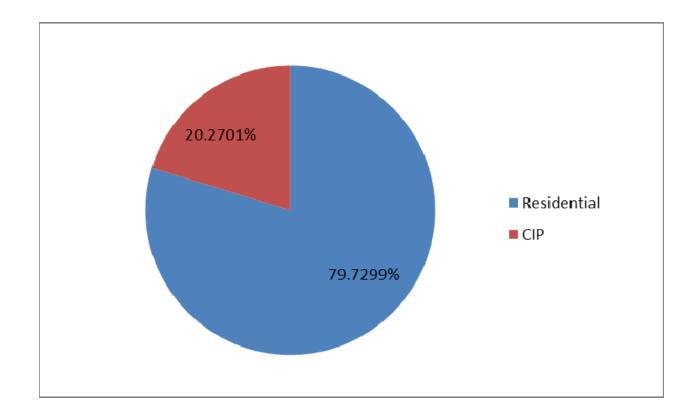
A 150% shift would increase the commercial tax rate by \$6.35 per thousand and reduce the residential rate by \$1.62 per thousand.

In FY2018, 109 of 351 communities elected to split the tax rate.

The maximum allowable shift for Natick is 150%

Levy Allocation

The chart illustrates what portion of the levy would be paid by the Residential class versus the Commercial, Industrial, and Personal Property classes with a single rate.



Classification Percentages

While property values have increased; there has been a shift to residential properties in comparison with last year. This increase is roughly $\frac{3}{4}$ of a percent (0.72%)

| | Residential | CIP |
|------------------|-------------|--------|
| Fiscal Year 2018 | 79.01% | 20.99% |
| Fiscal Year 2019 | 79.73% | 20.27% |
| % Change | 0.72% | -0.72% |

Classification Impact Examples

The chart shows the impact on different properties if the tax burden was shifted towards the CIP classes.

| | | | Tax Levy Shift | | | | | | | | | | |
|-------|--------------------------------|-------------|----------------|-----------|----|-----------|----|-----------|----|-----------|-----------------|------|-----------|
| Туре | Typical Property | Assessment | | 100% | | 110% | | 120% | | 130% | 140% | | 150% |
| Resid | Condo @ Natick Village | 231,800 | \$ | 2,946 | \$ | 2,872 | \$ | 2,796 | \$ | 2,721 | \$ 2,647 | \$ | 2,571 |
| Resid | Single Family-Average Value | 613,133 | \$ | 7,793 | \$ | 7,597 | \$ | 7,394 | \$ | 7,198 | \$ 7,002 | \$ | 6,800 |
| Resid | Single Family-New Construction | 1,000,000 | \$ | 12,710 | \$ | 12,390 | \$ | 12,060 | \$ | 11,740 | \$ 11,420 | \$ | 11,090 |
| Resid | Sm. Apartment | 1,500,000 | \$ | 19,065 | \$ | 18,585 | \$ | 18,090 | \$ | 17,610 | \$ 17,130 | \$ | 16,635 |
| Resid | Lg. Apartment | 32,000,000 | \$ | 406,720 | \$ | 396,480 | \$ | 385,920 | \$ | 375,680 | \$ 365,440 | \$ | 354,880 |
| Comm | Gas Station | 750,000 | \$ | 9,533 | \$ | 10,485 | \$ | 11,438 | \$ | 12,390 | \$ 13,343 | \$ | 14,295 |
| Comm | Small Retail | 1,000,000 | \$ | 12,710 | \$ | 13,980 | \$ | 15,250 | \$ | 16,520 | \$ 17,790 | \$ | 19,060 |
| Comm | Office Bldg | 40,000,000 | | 508,400 | \$ | 559,200 | \$ | 610,000 | \$ | 660,800 | \$ 711,600 | \$ | 762,400 |
| Comm | Retail Mall | 320,000,000 | | 4,067,200 | | 4,473,600 | | 4,880,000 | \$ | 5,286,400 | \$ 5,692,800 | \$ (| 6,099,200 |
| | Residential Change | | | | | -2.52% | | -5.11% | | -7.63% | -10.15% | | -12.75% |
| | Commercial Change | | | | | 9.99% | | 19.98% | | 29.98% | 39.97% | | 49.96% |

Based on the proportions of our tax base, a 1% decrease in residential taxes equates to a 4% increase in commercial taxes. For example, at a 110% shift; residential taxes decrease 2.5% while commercial taxes increase 10%, Any shift chosen will follow this 1:4 ratio.

Classification Impact Examples

Example: Mathworks



| | | | | Tax Levy Shift | | | | | | | |
|------|-----------|-------------|---------------|----------------|-------------|-------------|-------------|-------------|--|--|--|
| Туре | Property | Assessment | 100% | 110% | 120% | 130% | 140% | 150% | | | |
| Comm | Mathworks | 166,652,100 | \$ 2,118,148 | \$2,329,796 | \$2,541,445 | \$2,753,093 | \$2,964,741 | \$3,176,389 | | | |
| | | Pe | ercent Change | 9.99% | 19.98% | 29.98% | 39.97% | 49.96% | | | |

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Classification Impact Examples

Example: Modera



| | | | | Tax Levy Shift | | | | | | | |
|------|----------|------------|---------------|----------------|------------|------------|------------|------------|--|--|--|
| Туре | Property | Assessment | 100% | 110% | 120% | 130% | 140% | 150% | | | |
| Res | Modera | 37,392,700 | \$ 475,261 | \$ 463,296 | \$ 450,956 | \$ 438,990 | \$ 427,025 | \$ 414,685 | | | |
| | | Pe | ercent Change | -2.52% | -5.11% | -7.63% | -10.15% | -12.75% | | | |

Levy Limit Calculation

| то | CALCULATE THE FY2019 LEVY LIMIT | | | |
|-----|---|-------------|----|-----------------|
| Α. | FY2018 Levy Limit from I. | 103,160,981 | | |
| A1 | . ADD Amended FY2018 Growth | 0 | | |
| В. | ADD (IIA + IIA1) X 2.5% | 2,579,025 | | |
| C. | ADD FY2019 New Growth | 1,545,185 | | |
| C1 | . ADD FY2019 New Growth Adjustment | | | |
| D. | ADD FY2019 Override | | | |
| Ε. | FY2019 Subtotal | 107,285,191 | | |
| | | | \$ | 107,285,191 |
| F. | FY2019 Levy Ceiling | 219,083,154 | FY | 2019 Levy Limit |
| то | CALCULATE THE FY2019 | | | |
| MAX | KIMUM ALLOWABLE LEVY | | | |
| A. | FY2019 Levy Limit from II. | 107,285,191 | | |
| В. | FY2019 Debt Exclusion(s) | 4,245,295 | | |
| C. | FY2019 Capital Expenditure Exclusion(s) | | | |
| D. | FY2019 Stabilization Fund Override | | | |
| Ε. | FY2019 Other Adjustment | | | |
| F. | FY2019 Water / Sewer | | | |
| | | | | |
| G. | FY2019 Maximum Allowable Levy | | \$ | 111,530,486 |
| | | | | AXIMUM LEVY |

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Maximum Allowable Levy

The maximum levy allowed for fiscal year 2019 is \$111,530,486

(This includes the debt exclusion of \$4,245,295)

Excess Levy Capacity

(Levy Limit + Debt Exclusion) - (Actual Levy) = (Excess Levy)

\$111,530,486 - \$111,381,875 = \$148,610 (Maximum Levy) (Actual Levy) (Excess Levy)

This years Excess Levy capacity is \$148,610

This is the difference between the Maximum Levy and our Actual Levy.

Residential Exemption

- The residential exemption shifts the tax burden within the residential class. The exemption benefits owner occupied properties. Since the same exemption amount is applied to all eligible properties, it provides greater benefit to lower-valued properties. In fact, there is a break-even point, where an eligible property that receives the residential exemption, actually pays higher taxes because of the adjusted rate.
- Implementing a residential exemption without classifying (splitting) the tax rate results in a higher tax rate for some residential properties than commercial and industrial.

The board may choose to adopt a residential exemption of up to 35% of the average value of all residential properties.

Residential Exemption Examples

| Selected Exemption | 0% | 5.00% | 10.00% | 20.00% | 35.00% | | |
|--|----------------------------|------------|---------|---------|---------|---------|---------|
| Residential Tax Rate | esidential Tax Rate | | | | 13.88 | 15.28 | 18.02 |
| | Qualifies for Exemption | Assess | Тах | Тах | Тах | Тах | Тах |
| Owner Occupied Condo | YES | 231,800 | 2,946 | 2,717 | 2,467 | 1,889 | 766 |
| Owner Occupied Home (Average Value) | YES | 613,100 | 7,793 | 7,777 | 7,759 | 7,715 | 7,637 |
| Non-Owner Occupied Home (Average Value) | NO | 613,100 | 7,793 | 8,136 | 8,510 | 9,368 | 11,048 |
| Owner Occupied Home | YES | 800,000 | 10,168 | 10,257 | 10,353 | 10,571 | 11,005 |
| Owner Occupied Home | YES | 1,200,000 | 15,252 | 15,565 | 15,905 | 16,683 | 18,213 |
| Large Apartment | NO | 32,000,000 | 406,720 | 424,281 | 443,409 | 487,307 | 573,229 |

As previously discussed, this exemption benefits lower-valued owner occupied property. A qualifying condo assessed at \$231,800 would see its tax bill cut almost 75% with a 35% exemption. A qualifying house assessed at \$800,000 would see its tax bill increase with any exemption selected.

Residential Exemption

Sixteen communities adopted a residential exemption in FY2018.

Barnstable Boston Brookline Cambridge Chelsea

Everett Malden Nantucket Provincetown Somerset Somerville Tisbury Truro Waltham Watertown Wellfleet

The communities that generally utilize the residential exemption either have a large percentage of rental units (Boston, Brookline, Cambridge etc.) or seasonal housing (Nantucket, Provincetown etc.)

Small Commercial Exemption

The board may also approve a small commercial exemption of up to 10%.

This is only available to businesses that employ less than 10 people annually (as certified by the Department of Labor and Workforce Development) and are situated in a building that is valued less than \$1,000,000. All businesses at the property must qualify. In Natick, approximately 37 properties may be eligible.

Adopting a small commercial exemption without classifying (split) taxes, could result in a tax rate for some commercial properties less than the residential rate.

The benefit of this exemption goes to the property owner rather than the business itself.

Small Commercial Exemption

Fourteen communities adopted a small commercial exemption in 2018. Eleven out of fourteen also have a split tax rate.

Auburn Avon Bellingham Berlin Braintree Dartmouth Erving New Ashford North Attleborough Seekonk Somerset Swampscott Westford Wrentham

Property Assessment Review

Property Assessment Review

Why do we change the assessed values?

• *We are required to*. Under the guidelines of the Department of Revenue and Massachusetts General Laws, Chapter 59, we are required to assess property at 100% full and fair cash valuation.

What does this mean?

- It means that our assessed values have to reflect the market, i.e. what properties are selling for.
- The Department of Revenue reviews and approves our values annually, completing a full audit or certification every 5 years. If our values are not "market value" they will not be approved.
- FY19 was a certification year and a full audit was completed by the DOR

Property Assessment Review

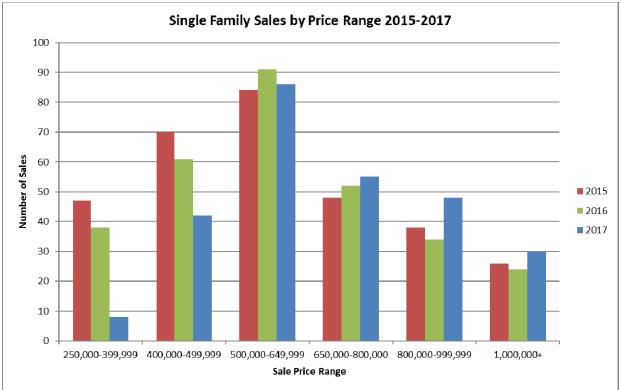
Overall, residential and commercial values have increased based on current market conditions.

- The residential sales market has been driven by high demand and increased prices. The commercial market has remained consistent and has benefited from low interest rates and stable vacancy and rental rates.
- The average single family assessment increased from \$570,732 to \$613,133. This reflects the desirability of properties in the Town of Natick. If a single tax rate is adopted by the Board of Selectmen we will see an increase of \$344.87 to the average single family tax bill. However, 5,406 out of the 8,520 single family homes (63%) are below the average assessment.

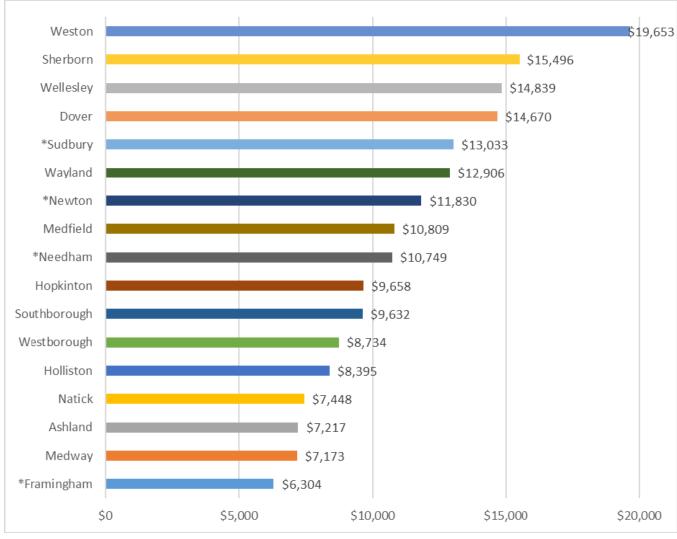
The tax rate decreases by thirty four cents per thousand (\$0.34).

Property Assessment Review

The following chart illustrates single family sales prices for calendar years 2015-2017. It shows trends including a significant decrease in the number of sales in the lower price ranges, between \$250,000 and \$499,999.
This chart also shows that the majority of 2017 sales are in the 500,000 to 649,999 range. This corresponds with the average single family value of \$613,133.



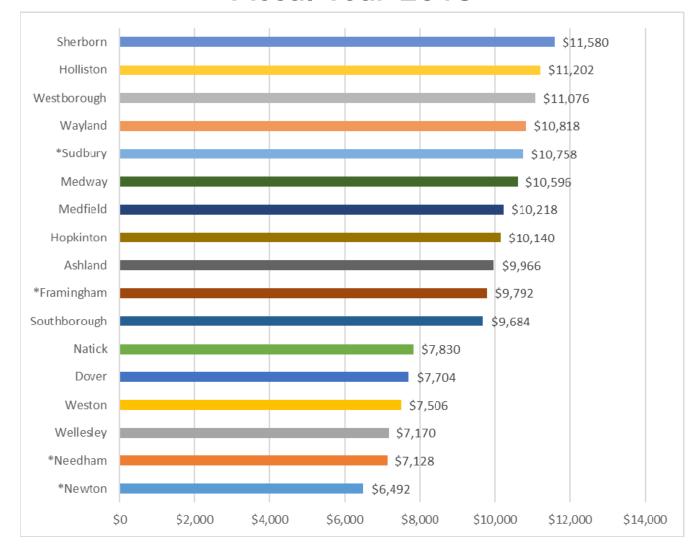
Average Single Family Tax Bill Comparison Fiscal Year 2018



* Indicates split tax rate

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Tax Bill on \$600,000 House-Comparable Towns Fiscal Year 2018



* Indicates split tax rate

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New Growth

Our New Growth Value was certified and approved by the Dept. of Revenue October 15th, 2018 at One hundred eighteen million four hundred four thousand nine hundred ninety five dollars.

\$<u>118,404,995</u>

The major factors contributing to this total are:Real Estate\$100,747,273

Condominiums (\$5,263,662) – 6 new units with an average value of \$668,773 along with other renovations and remodeling.

Single Family Homes (\$40,839,220) – 19 new houses with average value of \$1,003,053. 39 renovations/additions that each contributed between \$200,000 and \$480,000 of growth along with another 44 renovations/additions that each contributed between \$100,000 and \$200,000 of growth.

Commercial (\$42,283,410) - Partial completion of Mathworks Lakeside project.

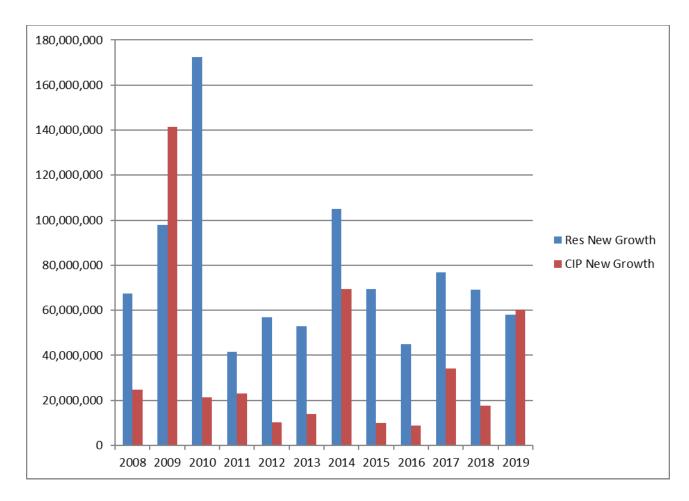
Mixed Use – Completion of Natick Common and Stonegate West Central projects.

<u>Personal Property</u> **\$17,657,722**

284 new accounts and the addition of over 1,400 new assets to existing accounts. Over \$7.2 million dollars of growth came from utility corporations and telephone and telegraph companies.

Historical New Growth Residential & CIP

As shown in this chart, new growth can vary greatly by year. Growth is often dependent on the health of the economy and is also affected by large projects.



TOP TEN TAXPAYERS – FISCAL YEAR 2019

| OWNER | PROPERTY CLASS | R | REAL ESTATE VALUE | | REAL ESTATE TAXES | | PERSONAL PROPERTY VALUE | | PERSONAL PROPERTY TAXES | | FY2019 ASSESSED TOTAL | TOTAL TAXES (RE & PP) | | |
|--|-------------------|----|----------------------|----|-------------------------|----|-------------------------------|----|-------------------------------|----|-----------------------------|--------------------------|------------|--|
| GENERAL GROWTH PROPERTIES (NATICK MALL) | CIP | \$ | 337,286,800 | \$ | 4,286,915 | \$ | 2,490,560 | \$ | 31,655 | \$ | 339,777,360 | \$ | 4,318,570 | |
| MATHWORKS INC | CIP | \$ | 166,652,100 | \$ | 2,118,148 | \$ | 298,560 | \$ | 3,795 | \$ | 166,950,660 | \$ | 2,121,943 | |
| AVALON NATICK LLC | RES | \$ | 85,660,900 | \$ | 1,088,750 | \$ | 50,240 | \$ | 639 | \$ | 85,711,140 | \$ | 1,089,389 | |
| HC ATLANTIC DEVELOPMENT LP | CIP | \$ | 68,955,400 | \$ | 876,423 | \$ | - | \$ | - | \$ | 68,955,400 | \$ | 876,423 | |
| FRANCHIPASQUALE | RES | \$ | 46,041,500 | \$ | 585,187 | \$ | - | \$ | - | \$ | 46,041,500 | \$ | 585,187 | |
| COGNEX/VISION DRIVE | CIP | \$ | 42,695,500 | \$ | 542,660 | \$ | - | \$ | - | \$ | 42,695,500 | | 542,660 | |
| NATICK VILLAGE INVESTMENT LTD PTRN | RES | \$ | 42,201,700 | \$ | 536,384 | \$ | - | \$ | - | \$ | 42,201,700 | \$ | 536,384 | |
| DDH HOTEL LLC | CIP | \$ | 38,983,900 | \$ | 495,485 | \$ | 557,980 | \$ | 7,092 | \$ | 39,541,880 | \$ | 502,577 | |
| MCREF NATICK DEVELOPMENT LLC | RES | \$ | 37,392,700 | \$ | 475,261 | \$ | 3,780 | \$ | 48 | \$ | 37,396,480 | \$ | 475,309 | |
| CLOVERLEAF APARTMENTS LLC | RES | \$ | 35,772,400 | \$ | 454,667 | \$ | - | \$ | - | \$ | 35,772,400 | | 454,667 | |
| TOTALS: | | \$ | 901,642,900 | | | \$ | 3,401,120 | \$ | 43,228 | \$ | 905,044,020 | \$ | 11,503,109 | |

TOTAL ASSESSED VALUES – FISCAL YEAR 2019

| Assessment / Classificati | ion | | | | | | |
|---|----------------|-------------|--------------------|----------------------|-------------------|-------------------|-----------------|
| Status: FORM APPROVED BLA-LA13A : FORM APPROVED | D | | | | | | |
| NATICK - 198 2019 | | | | | | | |
| Jurisdiction Natick - 198 | • | Fiscal Year | 2019 | Go | | | |
| Property Type | Parcel C | Count | Class1 Residential | Class2 Open Space | Class3 Commercial | Class4 Industrial | Class5 Pers Pro |
| 101 | | 8,520 | 5,223,895,400 | | | | |
| 102 | | 2,737 | 954,687,200 | | | | |
| MISC 103,109 | | 39 | 38,803,400 | | | | |
| 104 | | 573 | 323,640,400 | | | | |
| 105 | | 83 | 48,281,600 | | | | |
| 111-125 | | 57 | 305,504,200 | | | | |
| 130-32,106 | | 844 | 56,245,900 | | | · | |
| 200-231 | | 0 | | 0 | | | |
| 300-393 | | 539 | | | 1,561,038,700 | | |
| 400-442 | | 48 | | | | 43,710,000 | |
| 450-452 | | 0 | | | | 0 | |
| CH 61 LAND | 4 | 0 | | 0 | 17,130 | | |
| CH 61A LAND | 8 | 11 | | 0 | 189,600 | | |
| CH 61B LAND | 0 | 17 | | 0 | 1,333,400 | | |
| 012-043 | | 44 | 35,930,060 | 0 | 18,780,990 | 0 | |
| 501 | | 1,047 | | | | | 19,619,77 |
| 502 | | 753 | | | | | 30,398,00 |
| 503 | | 1 | | | | | 298,50 |
| 504 | | 3 | | | | | 72,838,46 |
| 505 | | 13 | | | | | 23,538,50 |
| 506 | | 0 | | | | | |
| 508 | | 4 | | | | | 3,820,80 |
| 550-552 | | 2 | | | | | 754,04 |
| TOTALS | | 15,347 | 6,986,988,160 | 0 | 1,581,359,820 | 43,710,000 | 151,268,19 |
| Real and Personal Propert | ty Total Value | e | | | | | 8,763,326,17 |
| Real and Personal Propert Exempt Parcel Count & Va | S | 9 | | | | 682 | 8,763 |

Projected Tax Rate

The tax rate will be calculated by dividing the actual levy by the total assessed value.

Actual Levy / Total Assessed Value = Tax Rate \$111,381,875 / \$8,763,326,170 = \$12.71

*If a residential factor of 1.00 is adopted this maintains a single tax rate

Talking Taxes..

- If Natick maintains a single tax rate, we can expect the following:
- We have projected an increase to the average single family tax bill. This is an estimate of \$344.87 to the average assessed single family. Remember, 63% of single family homes are below the average single family value.
- Natick's Top 10 Taxpayers will collectively contribute eleven million five hundred three thousand one hundred and nine dollars (\$11,503,109) in taxes for Fiscal Year 2019. (This includes Personal Property)
- The Top 10 Taxpayers pay 10.33% to Natick's Total Tax Levy.

In Conclusion I am asking the Board to vote.

 The board must adopt a residential factor.
 Remember this factor represents the minimum percentage of the levy the Residential class must pay and determines the shift towards the CIP class.

A residential factor of 1.00; will result in a single tax rate.

A residential factor less than 1.00; will result in a split tax rate. The Board may also consider:

1. A residential exemption.

and/or

2. A small commercial exemption.

Typically the exemptions above are found in communities that have a large percentage of rental or absentee owners and/or split the tax rate.

Thank You

Jan Dangelo, MAA Director of Assessing

Eric Henderson, CAE, MAA Assistant Assessor 32